NYC BUILDING EMISSIONS LAW SUMMARY
LOCAL LAW 97

Groundbreaking climate legislation sets carbon emissions caps for energy use in NYC’s large buildings starting in 2024.

HIGHLIGHTS
• Affects buildings greater than 25,000 square feet
• Sets increasingly stringent limits on carbon emissions per square foot in 2024 and 2030
• Flexibility to comply through renewable energy credits and/or emissions offsets
• Allows some affordable housing to choose low-cost energy-saving measures instead of emissions limits
• New Office of Building Energy and Emissions Performance at Department of Buildings
• Strong advisory board to help refine emissions metrics and limits
• Carbon trading study and implementation plan
• Penalties for non-compliance and variances for financial hardship

IMPACT
• Covers ~50,000 buildings and nearly 60 percent of the city’s building area: 59 percent residential and 41 percent commercial (Fig 2).
• Requires 40 percent citywide emissions reductions by 2030 from a 2005 baseline.
• For covered buildings, that’s a 26 percent carbon cut (5.3 million metric tons) from today, the equivalent of San Francisco’s citywide emissions.
• Many buildings are significantly above emissions limits and will require comprehensive retrofits or alternate compliance by 2030.

URBAN GREEN’S ROLE
In August 2018, Urban Green’s 80x50 Buildings Partnership released the Blueprint for Efficiency, with consensus recommendations on a building emissions policy from the city’s leading building, energy and environmental stakeholders. Urban Green advanced the Blueprint priorities in pursuit of the most equitable and effective law to deliver on the city’s emissions goals.

This law reflects many elements from the Blueprint, including: a study of carbon or efficiency credit trading; a timeline that allows efficiency upgrades to align with financing, equipment replacement and tenant turnover; an advisory board to refine mandate metrics and requirements; flexibility to buy green power; a higher bar for city buildings; and unique paths for special cases like rent-regulated buildings and houses of worship.

FIGURE 1
Citywide Carbon Emissions Sources
Building upgrades would transform the carbon landscape since buildings are responsible for two-thirds of NYC’s annual emissions.

FIGURE 2
Citywide Building Areas
Nearly 60 percent (3.15 billion SF) of NYC building area is covered by the emissions law. Medium buildings are between 25,000 SF and 50,000 SF.
BUILDING CARBON EMISSIONS LIMITS

- Limits from 2024-2029 will affect the most carbon-intensive 20 percent of buildings (Fig 3).
- Limits from 2030-2034 are set to affect the most carbon-intensive 75 percent of buildings, with 25 percent under the cap, if based on current Portfolio Manager emissions factors for energy sources (actual impact depends on emissions factors specified in rules no later than Jan. 1, 2023).
- How are building emissions limits determined?
  - Law sets emissions intensity limits (metric tons of CO₂e per square foot) for 10 building categories based on Building Code occupancy groups.
  - A building’s annual emissions limit equals its emissions intensity limit multiplied by its gross floor area.
- Flexibility for future rulemaking to include more building categories from EPA’s Portfolio Manager and a different but equally stringent metric for 2030.
- Very wide distribution in the emissions intensity of covered buildings means significant variation in carbon reduction requirements.

FLEXIBILITY

- Up to 100 percent deduction from annual emissions for purchase of credits for renewable energy in NYC or sinking directly into NYC.
- Deductions for purchase of greenhouse gas offsets (up to 10 percent of limit) and peak energy storage.
- Potential adjustments for buildings more than 40 percent over the 2024-2029 limits based on density or other factors.
- City will study and develop implementation plan for carbon trading by Jan. 1, 2021.

ALTERNATIVE REQUIREMENTS

- Earlier timeline for NYC government buildings: 40 percent emissions reductions by 2025 and 50 percent by 2030.
- In 2024, rent-regulated buildings, houses of worship and some subsidized housing must implement prescriptive energy-saving measures or meet the 2030 cap.
- Adjustment available for hospitals and healthcare facilities to a percent reduction framework.

OFFICE OF BUILDING ENERGY AND EMISSIONS PERFORMANCE

- A new office within the NYC Department of Buildings.
- Oversees implementation of the law and manages the Local Law 97 Advisory Board.
- Works with Department of Buildings to develop rules.

FINES AND COMPLIANCE

- Maximum annual penalty is the difference between a building’s annual emissions limit and its actual emissions multiplied by $268.
- First compliance report due May 1, 2025 (and every May thereafter).

SUPPORT

- Low-interest loans available through a new Property Assessed Clean Energy (PACE) program to finance energy efficiency and green energy through a special assessment on a building’s property tax bill.
- Mandated outreach, education and assistance programs, and an expansion of the city’s Retrofit Accelerator program.
- Training such as Urban Green’s GPRO to help building owners and operators improve building efficiency, reducing carbon emissions and energy expenses.